THARAKA NITHI COUNTY GOVERNMENT



DEPARTMENT OF FINANCE, ECONOMIC PLANNING AND TRADE

# **BUDGET IMPLEMENTATION REVIEW REPORT**

# FOR THE FIRST NINE MONTHS

FY 2020/21

April, 2021

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## PREFACE

I am honoured to present the first nine months County Government Budget Implementation Review Report (CBIRR) for FY 2020/21. This report presents the progress made in budget implementation by the County for the period, July 2020 to March 2021. The analyses and information presented in this report is based on financial reports submitted by various departments to the County Treasury, the approved County Government budget, and the report generated from the Integrated Financial Management Information System (IFMIS). The analyses and findings are anchored on provisions of the Constitution of Kenya 2010, the Public Finance Management (PFM) Act, 2012, and best practice in public financial management. The report also highlights the achievements and challenges encountered during the reporting period and further contains recommendations to address the challenges.

Preparation of this report has been made possible by the concerted efforts of the staff from the County departments and the County Treasury. As such, I am particularly, grateful to the staff in the Budget office and the County Treasury for their contribution towards the preparation of this report.

This report is intended to inform stakeholders, policy makers, analysts and members of the public on the status of the County budget implementation. I urge all readers to continually take interest in budget implementation, and also implore the County departments to publicly avail information on budget implementation in order to enhance accountability and openness in the use of public resources.

Dorothy I Naivasha

#### CECM-FINANCE, ECONOMIC PLANNING, TRADE AND REVENUE

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## ACRONYMS

| ASDSP  | Agriculture Sector Development Support Programme |
|--------|--|
| CARA   | County Allocation of Revenue Act                 |
| CEC    | County Executive Committee                       |
| CECM-F | County Executive Committee Member Finance        |
| CRF    | County Revenue Fund                              |
| DANIDA | Danish International Development Agency          |
| EU     | European Union                                   |
| FY     | Financial Year                                   |
| ICT    | Information Communication Technology             |
| KDSP   | Kenya Devolution Support Programme               |
| KShs   | Kenya Shillings                                  |
| KUSP   | Kenya Urban Support Project                      |
| МСА    | Member of County Assembly                        |

#### 1.1 Overview of the FY 2020/21 Budget

The County's approved Supplementary budget for FY 2020/21 is Kshs.5.85 billion, comprising of KShs. 2.05 billion (35.1 per cent) and Kshs.3.80 billion (64.9 per cent) allocation for development and recurrent programmes, respectively.

To finance the budget, the County expects to receive Kshs.4.26 billion (72.8 per cent) as the equitable share of revenue raised nationally, Kshs.993.16 million (17.0 per cent) as total conditional grants, generate Kshs.350 million (6.0 per cent) from own sources of revenue, and a cash balance of Kshs.252.55 million (4.3 per cent) from FY 2019/20.

#### 2.0 Revenue Performance

During the first nine months of FY 2020/21, the county received Kshs.2.61 billion as an equitable share of the revenue raised nationally, Kshs.333.85 million as conditional grants, raised Kshs.168.31 million as own-source revenue, and had a cash balance of KShs. 252.55 million from FY 2019/20. The total funds available for budget implementation during the period amounted to Kshs.3.36 billion, as shown in Table 1.

| S/No      | Revenue  | 2020 Allocation<br>(in<br>KShs) | Allocation (in<br>KShs) | Actual receipts<br>(in KShs.) | Actual Receipts as %<br>of Annual Allocation<br>(%) |
|-----------|--|---------------------------------|-------------------------|-------------------------------|---|
| А.        | Equitable Share of Revenue Raised nationally   | 3,924,600.00                    | 4,262,115,600           | 2,613,783,600                 | 61.3  |
| <b>B.</b> | Conditional Grants from the National Govern  |                                 |                         |                               |   |
| 1.        | Supplement for construction of county headquarters                                     | 50,000,000                      | -                       | -                             | -   |
| 2.        | Compensation for User Fee Foregone   | 8,218,119                       | 8,218,119               | -                             | -   |
| 3.        | Leasing of Medical Equipment   | 132,021,277                     | 132,031,277             | -                             | -   |
| 4.        | Road Maintenance Fuel Levy Fund  | 115,085,841                     | 115,085,841             | 57,542,920                    | 50.0  |
| 5.        | Rehabilitation of Village Polytechnics   | 60,799,894                      | 60,799,894              | 30,399,947                    | 50.0  |
| Sub To    | otal   | 366,125,131                     | 316,135,131             | 87,942,867                    | 27.8  |
| С         | Loans and Grants from Development Partner  | rs                              | -                       |                               |   |
| 1.        | Transforming Health systems for Universal care<br>Project (WB)                         | 101,448,239                     | 101,448,239             | 51,032,370                    | 50.3  |
| 2.        | IDA (WB) Kenya Climate Smart Agriculture<br>Project (KCSAP)                            | 320,000,850                     | 320,000,850             | 120,546,484                   | 37.6  |
| 3.        | IDA (WB) Credit: Kenya Devolution Support<br>Project (KDSP) Level 1 Grant              | 45,000,000                      | 45,000,000              | 45,000,000                    | 100.0   |
| 4.        | IDA (WB) Credit: Kenya Urban Support Project<br>(KUSP) – Urban Development Grant (UDG) | -                               | 50,000,000              | 14,238,060                    | 28.4  |
| 5.        | DANIDA Grant   | 11,160,000                      | 11,160,000              | 5,580,000                     | 50.0  |
| 6.        | IDA (WB) Credit: Kenya Devolution Support<br>Project (KDSP) Level 2 Grant              | -                               | 137,242,250             | -                             | -   |
| 7.        | Sweden - Agricultural Sector Development<br>Support Programme (ASDSP) II               | 12,178,726                      | 12,178,726              | 9,515,825                     | 78.1  |
| Sub To    | otal   | 489,787,815                     | 677,030,065             | 245,912,739                   | 36.3  |
| D         |  |                                 |                         |                               |   |
| 1.        | Own Source Revenue   | -                               | 350,000,000             | 168,311,841                   | 48.1  |
| 2.        | Balance b/f from FY 2019/20  | -                               | 252,554,178             | 252,554,178                   | 100   |
| Sub To    | otal   | -                               | 602,554,178             | 420,866,019                   | 69.8  |
| Grand     | Total  | 859,837,546                     | 5,857,834,974           | 3,368,505,225                 | 57.5  |

Table 1: Tharaka Nithi County, Revenue Performance in the first nine Months of FY 2020/21

*Source: Tharaka Nithi County Treasury* 

Figure 1 shows the trend in own-source revenue collection for the first nine months from FY 2013/14 to FY 2020/21.

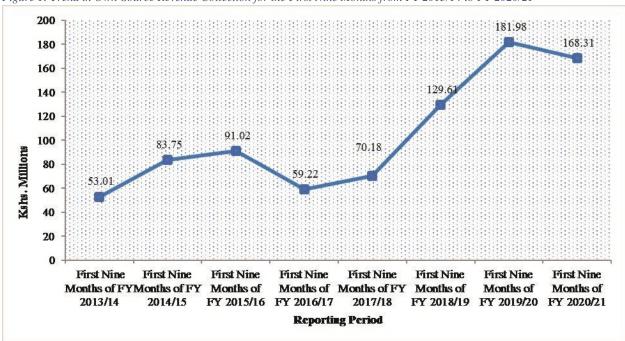


Figure 1: Trend in Own-Source Revenue Collection for the First Nine Months from FY 2013/14 to FY 2020/21

Source: Tharaka Nithi County Treasury

During the first nine months of FY 2020/21, the County generated a total of Kshs.168.31 million as its own source revenue. This amount represented a decrease of 7.5 per cent compared to Kshs.181.98 million realised during a similar period in FY 2019/20 and was 48.1 per cent of the annual target.

#### 2.0 Exchequer Issues

The Controller of Budget approved withdrawals of Kshs.3.17 billion from the CRF account during the reporting period. The amount comprised of Kshs.696.34 million (21.9 per cent) for development programmes and Kshs.2.48 billion (78.1 per cent) for recurrent programmes.

#### 3.0 Overall Expenditure Review

During the reporting period, the County spent a total of Kshs.3.16 billion on development and recurrent programmes. The expenditure represented 99.7 per cent of the total funds released by the COB and comprised Kshs.692.37 million and Kshs.2.47 billion on development and recurrent programmes, respectively. Expenditure on development programmes represented an absorption rate of 33.7 per cent while recurrent expenditure represented 65.1 per cent of the annual recurrent expenditure budget.

#### 3.1 Expenditure by Economic Classification

Analysis of expenditure by economic classification indicates that Kshs.1.79 billion was spent on compensation to employees, Kshs.684.78 million on operations and maintenance, and Kshs.692.37 million on development activities as shown in Table 2.

Table 2: Summary of Expenditure by Economic Classification for the First Nine Months of FY 2020/21

| Expenditure Classification    | Budget (KShs.) | Exchequer Issues (KShs.) | Expenditure (KShs) | Absorption (%) |
|-------------------------------|----------------|--------------------------|--------------------|----------------|
| Total Recurrent Expenditure   | 3,801,342,007  | 2,482,077,771            | 2,475,942,673      | 65.1           |
| Compensation to Employees     | 2,137,951,711  | 1,791,153,873            | 1,791,153,873      | 83.8           |
| Operations and Maintenance    | 1,663,390,296  | 690,923,898              | 684,788,800        | 41.2           |
| Total Development Expenditure | 2,056,492,967  | 696,345,365              | 692,373,003        | 33.7           |
| Development Expenditure       | 2,056,492,967  | 696,345,365              | 692,373,003        | 33.7           |
| Total                         | 5,857,834,974  | 3,178,423,136            | 3,168,315,676      | 54.1           |

Source: Tharaka Nithi County Treasury

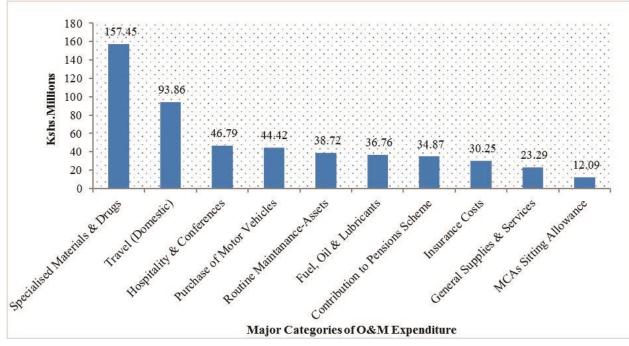
#### 3.2 Expenditure on Personnel Emoluments

Regulation 25 (1) (b) of the Public Finance Management (County Governments) Regulations, 2015 sets a limit of the County Government's expenditure on wages and benefits at 35 per cent of the County's total revenue. Expenditure on compensation to employees was 56.5 per cent of the total expenditure for the reporting period and 40.8 per cent of the first nine months' proportional revenue estimate of Kshs.4.39 billion.

#### 3.3 Analysis of Operations and Maintenance Expenditure

Figure 2 shows a summary of operations and maintenance expenditure by major categories.

Figure 2: Tharaka Nithi County, Operations and Maintenance Expenditure by Major Categories in the First Nine Months FY 2020/21



Source: Tharaka Nithi County Treasury

Analysis of expenditure reports indicates that the County Assembly spent Kshs.12.09 million on committee sitting allowances for the 21 MCAs and Speaker against the annual budget allocation of Kshs.31.24 million.

The average monthly sitting allowance was KShs. 63,983 per MCA against the SRC's recommended monthly ceiling of KShs. 124,800.

During the period, expenditure on domestic travel amounted to Kshs.93.86 million and comprised of Kshs.46.67 million spent by the County Assembly and Kshs.47.19 million by the County Executive.

#### 3.4 COVID-19 Expenditure

In the approved supplementary budget for FY 2020/21, the county provided Kshs.82.67million to cater for COVID-19 related expenditure. A total of Kshs.68.03 million was spent during the reporting period, as shown in Table 3.

| S/No  | Description   | Expenditure as of 31st March 2021 (KShs.) |
|-------|---|---|
| 1     | Conference facilities COVID-19 meetings                         | 68,400                                    |
| 2     | Conference facilities COVID-19meetings                          | 216,600                                   |
| 3     | Isolation areas and accommodation facilities                    | 2,760,000                                 |
| 4     | Branding hand wash water Tanks                                  | 56,000                                    |
| 5     | Supply of County Branded Masks                                  | 2,970,000                                 |
| 6     | Supply of testing booth and branded umbrellas                   | 1,438,680                                 |
| 7     | Purchase of latex examination gloves and body bags              | 2,480,000                                 |
| 8     | Purchase of Patient monitor and c-pap machine                   | 2,845,554                                 |
| 9     | Purchase of assorted isolation ward equipment's                 | 2,940,907                                 |
| 10    | Purchase of N95 face masks                                      | 2,690,000                                 |
| S/No  | Description   | Expenditure as of 31st March 2021 (KShs.) |
| 11    | Supply hospital linen and uniforms                              | 1,296,000                                 |
| 12    | Purchase of Hospital linen                                      | 2,751,436                                 |
| 13    | Repair of Hospital Beds   | 120,000                                   |
| 14    | Fencing isolation wards Chuka Hospital                          | 353,250                                   |
| 15    | Construction of Water tower at isolation centre                 | 751,180                                   |
| 16    | Construction of sluice room at isolation centre                 | 639,080                                   |
| 17    | Supply of 8 x 10-Seater Tents and Plastic Chairs                | 870,960                                   |
| 18    | Supply hospital beds with metallic side drawers                 | 8,436,000                                 |
| 19    | Supply of assorted medical equipment                            | 2,468,400                                 |
| 20    | Supply of Laundry Machine                                       | 528,950                                   |
| 21    | Purchase of medical equipment                                   | 2,864,136                                 |
| 22    | Supply of surgical masks  | 6,498,000                                 |
| 23    | Supply of thermos gun thermometers                              | 6,840,000                                 |
| 24    | Catering and accommodation for staff manning COVID-19           | 1,470,000                                 |
|       | isolation ward  |   |
| 25    | Supply of branded jelicans                                      | 1,000,000                                 |
| 26    | Supply KN95 respirator face mask, PPE kit assorted and surgical | 12,670,500                                |
|       | 3-ply face masks  |   |
| Total |   | 68,024,033                                |

Table 3: COVID-19 Budget and Expenditure Summary

#### **3.5 Development Expenditure Analysis**

The County incurred expenditure of Kshs.692.37 million on development programmes, which represented an increase of 5.4 per cent compared to a similar period in FY 2019/20 when the County spent KShs. 656.44 million. Table 4. provides a summary of development projects with the highest expenditure in the reporting period.

| Table 4: Tharaka Nithi County, List of Development Projects with the Highest Expenditure in the First |
|---|
| Nine Months of FY 2020/21   |

| S/No. | Project Name   | Department   | Location   | Budget<br>(KShs.) | Expenditure<br>(KShs.) | A b s o r p t i o<br>n<br>Rate (%) |
|-------|--|--|------------|-------------------|------------------------|------------------------------------|
| 1     | CHUKA L4 Hosp-<br>Construction of OPD<br>Block [ongoing]     |  | Karingani  | 52,000,000        | 36,231,124             | 69.7                               |
| 2     | Tarmacking of Tunyai -<br>Nthaara- Marimanti Rd              | Roads, Public works<br>&Infrastructure   | Chiakariga | 50,000,000        | 49,999,960             | 100.0                              |
| 3     | Tarmacking of Kamban-<br>di-Cheera-Ruguti Road               | Roads, Public<br>works<br>&Infrastructure  | Mugwe      | 36,030,000        | 36,030,000             | 100.0                              |
| 4     | Kaanwa -Mitheru rd.<br>[Tarmacking]                          | Roads, Public works<br>&Infrastructure   | Mitheru    | 50,000,000        | 29,986,650             | 60.0                               |
| 5     | Community domestic<br>water projects                         | Water Services And<br>Irrigation   | Countywide | 25,400,000        | 10,473,145             | 41.2                               |
| 6     | Installation of mobile<br>market stalls at Kiracha           | Lands, Physical<br>Planning, Urban<br>Development,<br>Housing And<br>Environment | Magumoni   | 10,000,000        | 9,907,600              | 99.1                               |
| 7     | Construction of<br>Mukothima Market                          | Lands, Physical<br>Planning, Urban<br>Development,<br>Housing And<br>Environment | mukothima  | 8,000,000         | 6,155,000              | 76.9                               |
| 8     |  | Agriculture And<br>Cooperative<br>Development                                    | Countywide | 355,088,350       | 120,546,545            | 33.9                               |
| 9     | Maintenance of Key<br>County Trunk Roads<br>[RMLF]           |  | Countywide | 115,085,841       | 57,542,920             | 50.0                               |
| 10    | Completion, Renovation<br>and equipping of Health<br>Centres | Medical Services   | Countywide | 13,000,000        | 10,808,428             | 83.1                               |

Source: Tharaka Nithi County Treasury

#### 4.0 Budget performance

#### 4.1 Budget Performance by Department

Table 5 summarises the approved budget allocation and performance by departments in the first nine months of FY 2020/21.

| Department  | Budget Allocation<br>(KShs. Million) |          | Exchequer Issues<br>(KShs. Million) |        | Expenditure (KShs.<br>Million) |        | Expenditure to<br>Exchequer Issues<br>(%) |       | Absorption<br>rate (%) |      |
|---|--------------------------------------|----------|-------------------------------------|--------|--------------------------------|--------|---|-------|------------------------|------|
| -   | Rec                                  | Dev      | Rec                                 | Dev    | Rec                            | Dev    | Rec                                       | Dev   | Rec                    | Dev  |
| County Assembly   | 423.00                               | 40.00    | 266.50                              | 2.60   | 265.67                         | 2.60   | 99.7                                      | 100.0 | 62.8                   | 6.5  |
| Office of the Governor And<br>Deputy Governor                                 | 159.28                               | -        | 64.78                               | -      | 63.90                          | -      | 98.6                                      | -     | 40.1                   | -    |
| Finance and Economic<br>Planning  | 326.94                               | 265.36   | 183.96                              | 15.10  | 183.20                         | 15.10  | 99.6                                      | 100.0 | 56.0                   | 5.7  |
| Agriculture and Cooperative<br>Development                                    | 116.42                               | 482.96   | 79.51                               | 157.75 | 80.51                          | 151.01 | 101.3                                     | 95.7  | 69.2                   | 31.3 |
| Education and<br>Vocational<br>Training                                       | 280.89                               | 68.64    | 161.39                              | 8.20   | 161.16                         | 14.14  | 99.9                                      | 172.4 | 57.4                   | 20.6 |
| Medical Services  | 1371.87                              | 144.57   | 1040.93                             | 80.85  | 1040.42                        | 80.11  | 100.0                                     | 99.1  | 75.8                   | 55.4 |
| Lands, Physical Planning,<br>Urban Development,<br>Housing<br>And Environment | 107.42                               | 208.17   | 51.46                               | 73.10  | 51.06                          | 72.66  | 99.2                                      | 99.4  | 47.5                   | 34.9 |
| Roads, Infrastructure, Public<br>Works and Industry                           | 102.49                               | 563.74   | 44.67                               | 292.58 | 44.25                          | 291.85 | 99.0                                      | 99.7  | 43.2                   | 51.8 |
| Administration and Public<br>Service  | 254.13                               | -        | 186.11                              | -      | 185.99                         | -      | 99.9                                      | -     | 73.2                   | -    |
| Trade and Resource<br>Mobilization  | 115.08                               | -        | 76.49                               | -      | 76.52                          | -      | 100.0                                     | -     | 66.5                   | -    |
| Water Services and<br>Irrigation  | 51.56                                | 175.24   | 32.46                               | 53.70  | 31.98                          | 53.33  | 98.5                                      | 99.3  | 62.0                   | 30.4 |
| County Public Service Board   | 22.76                                | -        | 11.87                               | -      | 11.02                          | -      | 92.8                                      | -     | 48.4                   | -    |
| Livestock, Veterinary and Fisheries Development                               | 87.09                                | 45.78    | 58.83                               | 11.08  | 58.00                          | 10.21  | 98.6                                      | 92.2  | 66.6                   | 22.3 |
| Public Health and Sanitation  | 328.65                               | -        | 202.28                              | -      | 201.45                         | -      | 99.6                                      | -     | 61.3                   | -    |
| Energy, Information,<br>Communication and<br>Technology                       | 7.26                                 | -        | -                                   | -      | -                              | -      | -   | -     | -                      | -    |
| Youth, Sports, Culture And<br>Tourism   | 46.51                                | 62.03    | 20.81                               | 1.38   | 20.81                          | 1.38   | 100.0                                     | 100.0 | 44.7                   | 2.2  |
| TOTAL   | 3,801.34                             | 2,056.49 | 2,482.08                            | 696.35 | 2,475.94                       | 692.37 | 99.8                                      | 99.4  | 65.1                   | 33.7 |

Table 5: Tharaka Nithi County, Budget Performance by Department for the First Nine Months of FY 2020/21

Source: Tharaka Nithi County Treasury

Analysis of departments' expenditure shows that the department of Medical Services recorded the highest absorption rate of development budget at 55.4 per cent while the Department of Youth, Sports, Culture and Tourism had the lowest at 2.2 per cent. The Department of Medical Services had the highest percentage of recurrent expenditure to budget at 75.8 per cent, while the Office of the Governor & Deputy Governor had the lowest at 40.1 per cent.

#### 4.2 Budget Execution by Programmes and Sub-Programmes

Table 6 shows a summary of the budget execution by programmes and sub-programmes in the first nine months of FY 2020/21.

Table 6: Tharaka NithiCounty, Budget Execution by Programmes and Sub-programmes in the FirstNine Months of FY 2020/2021

| Budget Execution by<br>Programmes and Sub-<br>Programmes         | Sum of Approved<br>Estimates (KShs.) | Sum of Total<br>Expenditure<br>(KShs.) | Sum of Balance<br>(KShs.) | Absorption (%) |
|--|--------------------------------------|--|---------------------------|----------------|
| Administration and<br>Devolution Affairs                         | 254,129,734                          | 185,985,508                            | 68,144,226                | 73.20%         |
| P: County Government<br>Advisory Services                        | 3,600,000                            | 725,420                                | 2,874,580                 | 20.20%         |
| SP: Disaster Management<br>and Coordination                      | 3,600,000                            | 725,420                                | 2,874,580                 | 20.20%         |
| P: General Administration,<br>Planning and Support<br>Services   | 250,529,734                          | 185,260,088                            | 65,269,646                | 73.90%         |
| SP: General Administration<br>and Support Services               | 244,529,734                          | 183,169,978                            | 61,359,756                | 74.90%         |
| SP: Human Resource<br>Management Services                        | 1,100,000                            | 384,200                                | 715,800                   | 34.90%         |
| SP: Sub-County<br>Administration and Field<br>Services           | 4,900,000                            | 1,705,910                              | 3,194,090                 | 34.80%         |
| Agriculture, Industry and<br>Cooperatives                        | 599,380,937                          | 231,518,468                            | 367,862,469               | 38.60%         |
| P: Cooperative<br>Development and<br>Management                  | 3,168,903                            | 2,126,200                              | 1,042,703                 | 67.10%         |
| SP: Cooperative<br>Development                                   | 3,168,903                            | 2,126,200                              | 1,042,703                 | 67.10%         |
| Administration and<br>Devolution Affairs                         | 254,129,734                          | 185,985,508                            | 68,144,226                | 73.20%         |
| P: County Government<br>Advisory Services                        | 3,600,000                            | 725,420                                | 2,874,580                 | 20.20%         |
| SP: Disaster Management<br>and Coordination                      | 3,600,000                            | 725,420                                | 2,874,580                 | 20.20%         |
| P: General Administration,<br>Planning and Support<br>Services   | 250,529,734                          | 185,260,088                            | 65,269,646                | 73.90%         |
| SP: General Administration<br>and Support Services               | 244,529,734                          | 183,169,978                            | 61,359,756                | 74.90%         |
| SP: Human Resource<br>Management Services                        | 1,100,000                            | 384,200                                | 715,800                   | 34.90%         |
| SP: Sub-County<br>Administration and Field<br>Services           | 4,900,000                            | 1,705,910                              | 3,194,090                 | 34.80%         |
| Agriculture, Industry and<br>Cooperatives                        | 599,380,937                          | 231,518,468                            | 367,862,469               | 38.60%         |
| P: Cooperative<br>Development and<br>Management                  | 3,168,903                            | 2,126,200                              | 1,042,703                 | 67.10%         |
| SP: Cooperative<br>Development                                   | 3,168,903                            | 2,126,200                              | 1,042,703                 | 67.10%         |
| P: Crop Development and<br>Management                            | 8,343,351                            | 3,646,000                              | 4,697,351                 | 43.70%         |
| SP: Crops Development,<br>Agribusiness and Market<br>Development | 8,343,351                            | 3,646,000                              | 4,697,351                 | 43.70%         |

| P: General Administration<br>Planning and Support<br>Services            | 587,868,683 | 225,746,268 | 362,122,415 | 38.40% |
|--|-------------|-------------|-------------|--------|
| SP: Administration, Policy,<br>Strategy and Management of<br>Agriculture | 104,909,024 | 74,740,472  | 30,168,552  | 71.20% |
| SP: General Administration<br>Services                                   | 482,959,659 | 151,005,796 | 331,953,863 | 31.30% |
| County Public Service<br>Board   | 22,762,798  | 11,017,878  | 11,744,920  | 48.40% |
| P: County Government<br>Advisory Services                                | 2,300,000   | 626,800     | 1,673,200   | 27.30% |
| SP: County Public Service<br>Board                                       | 2,300,000   | 626,800     | 1,673,200   | 27.30% |
| P: General Administration,<br>Planning and Support<br>Services           | 18,762,798  | 9,924,228   | 8,838,570   | 52.90% |
| SP: General Administration<br>and Support Services                       | 18,662,798  | 9,924,228   | 8,738,570   | 53.20% |
| SP: Human Resource<br>Management Services                                | 100,000     | -           | 100,000     | 0.00%  |
| P: Human Resource<br>Management and<br>Development                       | 1,700,000   | 466,850     | 1,233,150   | 27.50% |
| SP: County Public Service<br>Board Services                              | 1,700,000   | 466,850     | 1,233,150   | 27.50% |
| Education, Gender, Culture<br>and Social Services                        | 349,526,859 | 175,301,168 | 174,225,691 | 50.20% |
| P: Education and Youth<br>Training                                       | 197,680,450 | 43,519,655  | 154,160,795 | 22.00% |
| SP: Promotion of Basic<br>Education (ECDE)                               | 94,004,660  | 11,649,655  | 82,355,005  | 12.40% |
| SP: Youth Training and<br>Capacity Building                              | 103,675,790 | 31,870,000  | 71,805,790  | 30.70% |
| P: General Administration<br>Planning and Support<br>Services            | 151,846,409 | 131,781,513 | 20,064,896  | 86.80% |
| SP: Administration Planning<br>and Support Services                      | 151,846,409 | 131,781,513 | 20,064,896  | 86.80% |
| Energy and Housing   | 7,257,500   | -           | 7,257,500   | 0.00%  |
| P: Energy Resource<br>Development &<br>Management                        | 1,758,000   | -           | 1,758,000   | 0.00%  |
| SP: Energy Resource<br>Development & Management                          | 1,758,000   | -           | 1,758,000   | 0.00%  |
| P: General Administration<br>Planning and Support<br>Services            | 5,499,500   | -           | 5,499,500   | 0.00%  |
| SP: General Administration<br>Services                                   | 5,499,500   | -           | 5,499,500   | 0.00%  |
| Finance and Economic<br>Planning   | 592,290,685 | 198,295,925 | 393,994,760 | 33.50% |
| P: Economic Policy and<br>County Planning                                | 8,290,000   | 5,027,600   | 3,262,400   | 60.60% |
| SP: County Statistics<br>Services  | 2,540,000   | 1,114,947   | 1,425,053   | 43.90% |
| SP: Economic Development,<br>Planning and Coordination<br>Services       | 3,110,000   | 2,017,703   | 1,092,297   | 64.90% |

|   |               | 1.001.1.1.    |             |        |
|---|---------------|---------------|-------------|--------|
| SP: Monitoring and<br>Evaluation Services   | 2,640,000     | 1,894,950     | 745,050     | 71.80% |
| P: Financial Management<br>Services   | 17,810,000    | 10,005,335    | 7,804,665   | 56.20% |
| SP: Accounting Services   | 4,400,000     | 2,922,450     | 1,477,550   | 66.40% |
| SP: Audit Services  | 5,000,000     | 2,161,310     | 2,838,690   | 43.20% |
| SP: Budget Formulation and Coordination   | 5,930,000     | 3,737,675     | 2,192,325   | 63.00% |
| SP: Supply Chain<br>Management Services   | 2,480,000     | 1,183,900     | 1,296,100   | 47.70% |
| P: General Administration,<br>Planning and Support<br>Services                          | 364,532,742   | 172,964,900   | 191,567,842 | 47.40% |
| SP: Human Resource<br>Management Services   | 364,532,742   | 172,964,900   | 191,567,842 | 47.40% |
| P: Kenya Devolution<br>Support Programme  | 201,657,943   | 10,298,090    | 191,359,853 | 5.10%  |
| SP: Tharaka Nithi KDSP<br>Capacity Building   | 201,657,943   | 10,298,090    | 191,359,853 | 5.10%  |
| Lands, Physical Planning,<br>Urban Development,<br>Environment and Natural<br>Resources | 315,588,712   | 123,718,196   | 191,870,516 | 39.20% |
| P: Environment and<br>Natural Resources<br>Management                                   | 23,013,728    | 13,304,890    | 9,708,838   | 57.80% |
| SP: Environment and Natural Resource  | 23,013,728    | 13,304,890    | 9,708,838   | 57.80% |
| P: Kathwana Municipality<br>Development Programme                                       | 12,469,600    | -             | 12,469,600  | 0.00%  |
| SP: Kathwana Urban Area<br>Support  | 12,469,600    | -             | 12,469,600  | 0.00%  |
| P: Land Policy and<br>Planning  | 269,462,484   | 108,684,806   | 160,777,678 | 40.30% |
| SP: Land administration & management  | 214,999,174   | 72,785,495    | 142,213,679 | 33.90% |
| SP: Physical Planning<br>Services   | 54,463,310    | 35,899,311    | 18,563,999  | 65.90% |
| P: Urban Development and<br>Administration  | 10,642,900    | 1,728,500     | 8,914,400   | 16.20% |
| SP: Urban Administrative<br>Services  | 10,642,900    | 1,728,500     | 8,914,400   | 16.20% |
| Livestock, Veterinary and<br>Fisheries Development                                      | 132,870,290   | 68,209,724    | 64,660,566  | 51.30% |
| P: Livestock and Fisheries<br>Resource Management and<br>Development                    | 132,870,290   | 68,209,724    | 64,660,566  | 51.30% |
| SP: Fisheries Development<br>and Promotion  | 6,664,850     | 50,000        | 6,614,850   | 0.80%  |
| SP: Livestock Policy<br>Development and Capacity<br>Building                            | 97,124,890    | 59,130,624    | 37,994,266  | 60.90% |
| SP: Veterinary Services and Disease Prevention  | 29,080,550    | 9,029,100     | 20,051,450  | 31.00% |
| Medical Services  | 1,516,436,351 | 1,120,535,166 | 395,901,185 | 73.90% |
| P: Curative and<br>Rehabilitative Services  | 92,064,480    | 21,252,450    | 70,812,030  | 23.10% |
| SP: Primary Healthcare  | 92,064,480    | 21,252,450    | 70,812,030  | 23.10% |

| P: General Administration<br>Planning and Support<br>Services                      | 1,424,371,871 | 1,099,282,716 | 325,089,155 | 77.20% |
|--|---------------|---------------|-------------|--------|
| SP: General Administration<br>Services   | 256,347,846   | 119,129,543   | 137,218,303 | 46.50% |
| SP: HMIS Monitoring and Evaluation   | 3,149,500     | 905,120       | 2,244,380   | 28.70% |
| SP: Human resource management  | 929,693,954   | 848,641,031   | 81,052,923  | 91.30% |
| SP: Policy, Planning,<br>Financing and Budgeting                                   | 235,180,571   | 130,607,022   | 104,573,549 | 55.50% |
| Office of Governor and<br>Deputy Governor  | 159,275,922   | 63,903,121    | 95,372,801  | 40.10% |
| P: County Government<br>Advisory Services  | 11,860,000    | 4,112,438     | 7,747,562   | 34.70% |
| SP: Communication and<br>Strategy  | 11,860,000    | 4,112,438     | 7,747,562   | 34.70% |
| P: County Leadership and<br>Coordination of MDAs                                   | 26,870,400    | 5,711,057     | 21,159,343  | 21.30% |
| SP: Coordination of CMAs<br>(Office of County Secretary)                           | 18,300,000    | 3,194,717     | 15,105,283  | 17.50% |
| SP: Public Sector Advisory<br>Services (Legal, Political,<br>and Economic Affairs) | 8,570,400     | 2,516,340     | 6,054,060   | 29.40% |
| P: General Administration,<br>Planning and Support<br>Services                     | 120,545,522   | 54,079,626    | 66,465,896  | 44.90% |
| SP: Coordination and<br>Supervisory Services<br>(Deputy Governor's Office)         | 11,480,000    | 3,213,615     | 8,266,385   | 28.00% |
| SP: Management of County<br>Affairs (Office of Governor)                           | 109,065,522   | 50,866,011    | 58,199,511  | 46.60% |
| Public Health and<br>Sanitation  | 328,651,536   | 201,454,524   | 127,197,012 | 61.30% |
| P: Preventive and<br>Promotive Health Services                                     | 328,651,536   | 201,454,524   | 127,197,012 | 61.30% |
| SP: Disease Surveillance   | 1,920,000     | 345,672       | 1,574,328   | 18.00% |
| SP: Environmental Health services  | 12,732,200    | 7,635,944     | 5,096,256   | 60.00% |
| SP: Health Promotion and Disease Control   | 310,999,336   | 192,994,758   | 118,004,578 | 62.10% |
| SP: HIV and AIDS Support<br>Services   | 1,300,000     | 234,400       | 1,065,600   | 18.00% |
| SP: Nutrition Services   | 800,000       | -             | 800,000     | 0.00%  |
| SP: Reproductive Maternal and Child health Services                                | 900,000       | 243,750       | 656,250     | 27.10% |
| Roads, Infrastructure,<br>Public Works and ICT                                     | 666,238,778   | 336,097,212   | 330,141,566 | 50.40% |
| P: County Government<br>Advisory Services  | 10,000,000    | 4,706,670     | 5,293,330   | 47.10% |
| SP: Communication and<br>Strategy  | 10,000,000    | 4,706,670     | 5,293,330   | 47.10% |
| P: General Administration<br>Planning and Support<br>Services                      | 28,840,600    | 16,175,000    | 12,665,600  | 56.10% |
| SP: General Administration<br>Services   | 28,840,600    | 16,175,000    | 12,665,600  | 56.10% |
| P: ICT Infrastructure<br>Development   | 28,670,000    | 10,220,489    | 18,449,511  | 35.60% |

| SP: ICT Infrastructure<br>Development                          | 28,670,000    | 10,220,489    | 18,449,511    | 35.60% |
|--|---------------|---------------|---------------|--------|
| P: Public Works and<br>Housing Services                        | 2,005,000     | 528,000       | 1,477,000     | 26.30% |
| SP: Public Works Services                                      | 2,005,000     | 528,000       | 1,477,000     | 26.30% |
| P: Roads Transport   | 596,723,178   | 304,467,053   | 292,256,125   | 51.00% |
| SP: Rural Roads<br>Improvement and<br>Maintenance Services     | 596,723,178   | 304,467,053   | 292,256,125   | 51.00% |
| Trade and Revenue  | 115,080,802   | 76,518,851    | 38,561,951    | 66.50% |
| P: General Administration,<br>Planning and Support<br>Services | 90,291,802    | 69,575,113    | 20,716,689    | 77.10% |
| SP: General Administration<br>and Support Services             | 90,291,802    | 69,575,113    | 20,716,689    | 77.10% |
| P: Industrial Development<br>and Investment                    | 12,348,000    | 4,041,308     | 8,306,692     | 32.70% |
| SP: Consumer Protection &<br>Fair Trade Practices              | 6,875,000     | 2,503,908     | 4,371,092     | 36.40% |
| SP: Promotion of Industrial<br>Products                        | 5,473,000     | 1,537,400     | 3,935,600     | 28.10% |
| P: Resource Mobilization                                       | 12,441,000    | 2,902,430     | 9,538,570     | 23.30% |
| SP: Revenue Administration                                     | 12,441,000    | 2,902,430     | 9,538,570     | 23.30% |
| Water and Irrigation   | 226,805,109   | 85,308,622    | 141,496,487   | 37.60% |
| P: Water Supply Services                                       | 226,805,109   | 85,308,622    | 141,496,487   | 37.60% |
| SP: Domestic Water Services                                    | 211,657,159   | 79,048,992    | 132,608,167   | 37.30% |
| SP: Irrigation and Drainage<br>Services                        | 13,554,950    | 6,138,330     | 7,416,620     | 45.30% |
| SP: Water Storage Services                                     | 1,593,000     | 121,300       | 1,471,700     | 7.60%  |
| Youth, Sports, Culture and<br>Tourism                          | 108,538,961   | 22,184,804    | 86,354,157    | 20.40% |
| P: Culture, Arts and Social<br>Services                        | 6,581,100     | 2,764,164     | 3,816,936     | 42.00% |
| SP: Culture and Arts<br>Promotion                              | 4,945,975     | 2,521,984     | 2,423,991     | 51.00% |
| SP: Gender PWDs and Social Services                            | 1,635,125     | 242,180       | 1,392,945     | 14.80% |
| P: Sports Development and<br>Promotion                         | 98,151,861    | 18,791,640    | 79,360,221    | 19.10% |
| SP: Athletics Championships and Other Games                    | 2,976,375     | 52,900        | 2,923,475     | 1.80%  |
| SP: County Football League<br>and Clubs Development            | 5,752,000     | 138,800       | 5,613,200     | 2.40%  |
| SP: Talent Search and<br>Promotion                             | 89,423,486    | 18,599,940    | 70,823,546    | 20.80% |
| P: Tourism Development<br>and Promotion                        | 3,806,000     | 629,000       | 3,177,000     | 16.50% |
| SP: Miss Tourism Tharaka<br>Nithi                              | 2,730,500     | 569,000       | 2,161,500     | 20.80% |
| SP: Tourism Branding and<br>Marketing                          | 1,075,500     | 60,000        | 1,015,500     | 5.60%  |
| P: County assembly   | 463,000,000   | 268,266,509   | 194,733,491   | 57.90% |
| SP: County Assembly<br>Services                                | 463,000,000   | 268,266,509   | 194,733,491   | 57.90% |
| Grand Total  | 5,857,834,974 | 3,168,315,676 | 2,689,519,298 | 54.10% |

Source: Tharaka Nithi County Treasury

Programmes with the highest levels of implementation based on absorption rates were: General Administration, Planning, and Support Services in the Department of Education, Gender, Culture, and Social Services at 86.8 per cent, General Administration, Planning & Support Services in the Department of Medical Services at 77.2 per cent and General Administration, Planning & Support Services in the Department of Trade and Revenue at 77.1 per cent of Budget Allocation.

#### 5.0 Key Observations and Recommendations

From the above discussions we can conclude that

- The was Low absorption of development funds as indicated by the expenditure of Kshs.692.37 million in the first nine months of FY 2020/21 from the annual development budget allocation of Kshs.2.05 billion. The development expenditure represented 33.7 per cent of the annual development budget.
- 2. A high wage bill, accounting for 56.5 per cent of the total expenditure in the first nine months of FY 2020/21thus constraining funding to other programmes.
- 3. Under-performance of own source revenue at Kshs.168.31 million compared to the annual projection of Kshs.350 million, representing 48.1 per cent of the annual target.

The County should implement the following recommendations to improve budget execution;

- 1. The County will identify and address issues causing delays in the implementation of development projects.
- 2. The County will strive to enhance its own source revenue performance to ensure the approved budget *is fully financed.*